

Wiltshire Council

Cabinet

18 March 2014

Subject: Better Care Plan

**Cabinet member: Councillor Keith Humphries,
Public Health, Protection Services, Adult Care and
Housing**

Key Decision: No

Executive Summary

To report to Cabinet on the joint work between the Council and the Clinical Commissioning Group on a Better Care Plan

Proposal

That Cabinet note the development and submission of a draft Better Care Plan to NHS England and the Local Government Association

Reason for Proposal

To inform Cabinet of the work on the Better Care Plan and the integration of health and social care, which is being overseen by the Wiltshire Health and Wellbeing Board

**James Cawley,
Associate Director Adult Care Commissioning, Safeguarding and Housing**

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Purpose of Report

1. This report presents to Cabinet the draft Better Care Plan, 2014-2016. The Plan has been developed jointly by Wiltshire Council and Wiltshire Clinical Commissioning Group (CCG) and has been submitted to NHS England and the Local Government Association. The plan sets out our commitment to the integration of health and social care services, and our plans to allocate £22m in 2014-15 and £29m in 2015-16 to developing services jointly.

Relevance to the Council's Business Plan

2. The Better Care Plan supports the Council's goal to protect those who are most vulnerable in our communities. By ensuring that services are coordinated, and are delivered to support the objective of care close to home, it also supports two of the six outcomes set out in the business plan, namely:
 - People in Wiltshire have healthy, active and high-quality lives
 - People are protected from harm, as much as possible, and feel safe

Main Considerations for the Council

3. The Comprehensive Spending Review 2013 announced the 'transfer from the NHS to Social Care' of an additional £200m in 2014/15 to provide a total of £1.1bn and in 2015/16 £3.8bn will be ring fenced nationally to create an Integration Transformation Fund' – this has been re-named as The Better Care Fund.
4. The £3.8bn Better Care Fund is not new funding, but is made up from utilising existing funding streams: £1.1bn 'NHS to Social Care'; £354m Local Authority Capital Grants; £130m CCG Carer Break Funding; £300m CCG Reablement Funding and £1.9bn NHS Funding.

5. The Better Care Fund is described as a single pooled budget for health and social care services to work more closely together in local areas, based on a plan agreed between the NHS and local authorities. The nationally stipulated sum (£27m for Wiltshire in 2015-16) is seen as a minimum amount within the pooled budgets and Clinical Commissioning Groups and Local Authorities are encouraged to pool more of their funds to maximise the benefits achieved for local residents.
6. There is a national template for the Better Care Plan, and the deadline for submitting the draft was 14th February 2014. The plan will be quality-assured by NHS England, and then finalised by 31st March. The final submission will form part of the CCG's 2 year Operational Plan and 5 Year Strategic Plan (see separate item on this agenda).
7. There are a number of national conditions and requirements that must be met through the delivery of the Plan. These are:
 - A jointly agreed plan
 - The protection of social care services
 - The provision of 7-day services to support patients being discharged and prevent admissions
 - Data sharing based on the NHS number
 - Joint assessments and an accountable lead professional
 - Clarity on the consequential implications for acute hospitals.
8. Wiltshire's Better Care Plan was developed jointly during January and February 2014. It was informed by a stakeholder event, attended by 70+ representatives from the statutory and voluntary sector, and by a number of events held by the CCG on their 5-Year Plan. There will be further opportunities to gather views during March. The first draft was submitted, as required, on 14th February.
9. The Better Care Plan sets out a shared vision and includes a description of how the funds will be used and a set of performance metrics and targets required for the Better Care Fund. The main focus of the plan is on frail elderly people, and the reasons for this are set out in the plan - we know that if we do not focus on this group, the impact of increased spending as a result of demographic change will be felt by people of all ages.
10. The overarching aim of Wiltshire's Better Care Plan is to deliver care as close to home as possible, with home always as the first option. This will see an emphasis placed on prevention and personal responsibility rather than treatment and intervention, and more services based in local communities, not just in acute hospital settings.
11. Some of the developments set out in Wiltshire's Better Care Plan will be in line with the national conditions, i.e.

- A joint approach to assessments and care planning, so that people do not have to repeat the same story to different professionals again and again
 - Better sharing of data between health and social care, based on the NHS number (to allow information to flow with the patient and keep them and their GP informed)
 - More 7-day services (and services round the clock where appropriate) to ensure there are no gaps in care, including investment in a rapid response service that operates 24/7.
12. Other developments will be focussed on achieving our aim of care closer to home, including:
- An investment in intermediate care services - services which prevent unnecessary hospital admissions and help people who are discharged from hospital
 - Improvements to hospital discharge processes
 - Implementing a model of local, multi-disciplinary working, moving staff and services into local clusters, with care being led by GPs.
13. Delivery on the objectives within the plan will be undertaken through a number of separate work streams which are currently being scoped in more detail, for presentation to, and agreement by, the Health and Wellbeing Board. These work streams will report, through the Joint Commissioning Board for Adults Services, to the Health and Wellbeing Board which will be accountable for delivering on the objectives set out in the Plan.

Safeguarding Implications

14. The Better Care Plan will support the delivery of efficient and safe services across the whole health and care system, and therefore has an impact on ensuring that vulnerable people are safeguarded.

Public Health Implications

15. Public Health colleagues have contributed to the development of the Better Care Plan and will advise on implementation. In particular, the Plan emphasises the importance of prevention and the need to invest in community capacity to support health and wellbeing, as well as the importance of information and advice for self-care.
16. Due to this emphasis on prevention, community capacity and self care in this plan there should be a positive impact on health and well being now and in future years (such as preventing disease or enabling people to manage their condition better), especially on the older people in the community. This would include mental health and dementia. Another possible impact may be increased community cohesiveness.
17. One of the main public health impacts of this plan should be a reduction in health inequalities due to the envisioned effective integration of health and

social care and increased community focus where care is most required tailored to patient/population need rather than service need.

18. The better integration of health and social care should also mean a higher quality of care for patients, carers and the community as a whole across the entire care pathway. However, care should be taken with regard to those needing more specialised care as this may not be available closer to home.

Environmental and Climate Change Considerations

19. There are no direct implications for environment / climate change, however work to bring care closer to home links to the council's actions to reduce carbon emissions.

Equalities Impact of the Proposal

20. The Better Care Plan has an indirect impact on tackling health inequalities. The initiatives set out in the plan will help ensure that health and care services are available across the whole system to anyone who needs to access them and that health resources are distributed equitably across the county.

Risk Assessment

21. The Better Care Plan includes a section on risk. As each work stream is scoped into separate project plans, detailed risk analyses will be completed.

Risks that may arise if the proposed decision and related work is not taken

22. If the Better Care Plan is not adopted, the Council and CCG will fail to meet a national requirement and the transfer of resources from the NHS to the pooled budget will not take place.

Risks that may arise if the proposed decision is taken and actions that will be taken to manage these risks

23. The Better Care Plan risk analysis sets out potential risks and actions that are being taken to mitigate those risks.

Financial Implications

24. The 2014/15 (final) and 2015/16 (initial) allocations are set out by Government and Appendix 1 of the Better Care Plan, and summarises both the monies available and spending plans in support of the actions set out within the Plan.
25. In 2014/15, both the Council and the CCG have chosen to increase the allocation to the pooled arrangement above the national minimum. The CCG has allocated an additional £7.68m, and the Council an additional £3.11m (£1.83m for growth in demography and need; £0.7m one off to

focus development of a single health record; and £0.58m on careers. This was included in the Council's 2014/15 Budget as set by Council on 25 February 2014. The Council continues to work with the CCG to work up how the monies will be pooled from 2015/16, and further reports and decisions will be taken to the Health and Well Being Board. This demonstrates our commitment to develop pooled budgets further, in order to improve outcomes and maximise efficiencies for people who use health and care services.

Legal Implications

26. There are no direct legal implications from this work. Pooled budgets will be established under S75 and S256 of the Health Act 2006, and will be set out within the Joint Business Agreement held between the Council and the CCG.

Options Considered

27. Wiltshire Council's participation in the Better Care planning process is not optional.

Conclusions

28. The Better Care plan sets out a shared commitment to the integration of health and care services. Cabinet is requested to note the ongoing development of the Better Care Plan, including the scoping of a number of work streams to deliver on the objectives within the Plan. Cabinet is also requested to note the role of the Health and Wellbeing Board in overseeing delivery.

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Background Papers

The following unpublished documents have been relied on in the preparation of this report:

Wiltshire Clinical Commissioning Group Draft 5-Year Plan

Appendices

Appendix 1 – Wiltshire Better Care Plan